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ROCKY MOUNTAINS

ROCKY DESERT

INDIAN RESERVATIONS

LEGEND: County Seats, Boundary of Land Districts, Road, Road Limits, Indian Reservations

Idaho Sesquicentennial Fact:

To help mollify the voters in the north, who wanted the panhandle to be part of Washington, the Idaho constitution created the University of Idaho at Moscow, and Congress created Latah County -- the only county in the United States formed by an act of Congress.

# Actuarial Section

Helping Idaho public employees build a secure retirement.



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October 24, 2012

Retirement Board  
Public Employee Retirement System  
State of Idaho  
P.O. Box 83720  
Boise, ID 83720

Members of the Board:

Milliman has performed annual actuarial valuations for the Public Employee Retirement System of Idaho since the System's inception. It is anticipated that future actuarial valuations will be performed every year with the next valuation to be as of July 1, 2013. Various benefit increases have occurred since the System was established in 1965. The most recent significant benefit changes were effective July 1, 2000.

### **Contribution Rates**

The financing objective of the System is to establish contribution rates that will tend to remain level as percentages of payroll. From 1993 to 2012, the total contribution rate has been between 15.82% and 18.75%; year by year detail including employer and member rates is shown in the table on the following page.

At July 1, 2002, the combined overall contribution rate was 15.78%. Our July 1, 2002 valuation found that the contribution rates were not sufficient to amortize the unfunded actuarial accrued liability within 25 years of the valuation date, as required by Section 59-1322, Idaho Code. Therefore, in November 2002, the Board approved three 1% contribution rate increases to take effect on July 1, 2004, July 1, 2005, and July 1, 2006. Effective July 1, 2003, the contribution rate for Fire and Police employers was also increased by 0.1% to offset the cost of the \$100,000 duty related death benefit. The July 1, 2004 contribution rate increase took effect as scheduled. Due to investment gains, the other two increases were deferred and ultimately in October 2007 the Board cancelled the scheduled contribution rate increases.

The July 1, 2009 valuation found that the contribution rates were insufficient to amortize the unfunded actuarial accrued liability within 25 years of the valuation date. Therefore, in December 2009, the Board approved three contribution rate increases to take effect: 1.5% on July 1, 2011, 1.5% on July 1, 2012, and 2.28% on July 1, 2013. In December 2010, these scheduled rate increases were each delayed one year. In December 2011, these scheduled rate increases were again each delayed one year.

The historical changes in contribution rates since 1993 are shown in the table below. Note that weighted total values may change even if rates by group do not change.

Year of Change	Total Rate	Weighted Total		Fire & Police		General/Teachers	
		Member Rate	Employer Rate	Member Rate	Employer Rate	Member Rate	Employer Rate
1993	17.16%	6.51%	10.65%	7.82%	10.87%	6.38%	10.63%
1994	18.75	7.12	11.63	8.53	11.85	6.97	11.61
1998	17.78	6.75	11.03	8.10	11.25	6.60	11.01
2000	15.78	5.98	9.80	7.21	10.01	5.86	9.77
2003	15.82	6.01	9.81	7.21	10.11	5.86	9.77
2004	16.84	6.41	10.43	7.65	10.73	6.23	10.39
2008	16.88	6.44	10.44	7.65	10.73	6.23	10.39
2009	16.89	6.45	10.44	7.69	10.73	6.23	10.39
2012	16.89	6.45	10.44	7.69	10.73	6.23	10.39

Contribution rates increases are scheduled for July 1, 2013 (increase in the total rate of 1.5%), July 1, 2014 (1.5%), and July 1, 2015 (2.28%).

Our July 1, 2012 actuarial valuation found that the System's rates are sufficient to pay the System's normal cost rate of 14.30% if the future scheduled contribution rate increases are reflected. As of July 1, 2012, there is an unfunded actuarial liability of \$2,043.5 million. The current rates are sufficient to amortize the Unfunded Actuarial Accrued Liability (UAAL) in 14.8 years.

### Funding Status

Based on the July 1, 2012 actuarial valuation, the unfunded actuarial accrued liability was increased by \$669.0 million due to a large asset loss recognized as of July 1, 2012. Specifically, the System's assets earned a gross return before expenses of 1.58%, which is 5.92% below the actuarial assumption of 7.50%. All other actuarial experience gains and losses decreased the actuarial accrued liability by \$150.6 million. Thus, the total experience loss for the year was \$518.4 million.

Also, the actuarial accrued liability was increased by \$31.5 million because actual contributions plus assumed investment returns were less than the normal cost and the interest on the unfunded actuarial accrued liability. Delaying the three contribution rate increases mentioned above increased the actuarial accrued liability by \$6.0 million. The new demographic assumptions adopted after the 2012 Active Member Experience Study dated June 15, 2012 decreased the actuarial accrued liability by an additional \$39.5 million. The economic assumptions adopted after the 2012 Active Member Experience Study increased the actuarial accrued liability by an additional \$294.5 million.

All of these items then resulted in a total actuarial loss of \$810.9 million and a change in funding status from a 90.2% funding ratio on July 1, 2011 to 84.7% on June 30, 2012. The funding ratio is the ratio of the actuarial value of the assets over the value of the actuarial accrued liability.

## Assumptions

Our July 1, 2012 actuarial valuation report presented summaries of the actuarial assumptions and methods used in the valuation. The last major experience study, completed in June 2012, covered the period July 1, 2007 through June 30, 2011. The next major experience study, to be completed in 2014, will cover the period July 1, 2009 through June 30, 2013.

## Certification Statement

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by PERSI's staff. This information includes, but is not limited to, benefit descriptions, employee data, and financial information. In our examination of such data, we have found them to be reasonably consistent and comparable with data used for other purposes. Since the valuation results are dependent on the integrity of the data supplied, the results can be expected to differ if the underlying data is incomplete or missing or if our assumptions regarding incomplete data are incorrect. It should be noted that if any data or other information is inaccurate or incomplete, our calculations may need to be revised.

All costs, liabilities rates of interest, and other factors have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations) and which in combination, offer our best estimate of anticipated experience affecting the System. The Retirement Board has the final decision regarding the appropriateness of the assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of our assignment, we did not perform an analysis of the potential range of future measurements.

Actuarial computations presented in this report are for purposes of determining the recommended funding amounts for the System. Actuarial computations under GASB Statements No. 25 and 27 are for purposes of fulfilling financial accounting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed exhibits have been made on a basis consistent with our understanding of the System's funding requirements and goals and of GASB Statements No. 25 and 27. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes

Milliman's work is prepared solely for the internal business use of the System. To the extent that Milliman's work is not subject to disclosure under applicable public records laws, Milliman's work may not be provided to third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of its work product. Milliman's consent to release its work product to any third party may be conditioned on the third party signing a Release, subject to the following exception(s):

- (a) The System may provide a copy of Milliman's work, in its entirety, to the System's professional service advisors who are subject to a duty of confidentiality and who agree to not use Milliman's work for any purpose other than to benefit the System.

(b) The System may provide a copy of Milliman's work, in its entirety, to other governmental entities, as required by law.

No third party recipient of Milliman's work product should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are pension actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this letter is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and Fellows of the Society of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

The enclosed Exhibits 1 through 9 provide further related information. Milliman is completely responsible for these exhibits. Specifically, they are:

- Exhibit 1 Summary of Actuarial Assumptions and Methods
- Exhibit 2 Schedule of Active Member Valuation Data
- Exhibit 3 Schedule of Retiree and Beneficiary Valuation Data
- Exhibit 4 Schedule of Funding Progress
- Exhibit 5 Solvency Test
- Exhibit 6 Analysis of Actuarial Gains or Losses
- Exhibit 7 Schedule of Contributions from the Employer and All Other Contributing Entities
- Exhibit 8 Schedule of Contributions from the Employer Expressed as a Percentage of Payroll
- Exhibit 9 Provisions of Governing Law

We would like to express our appreciation to Don Drum, Executive Director of the System, and to members of his staff, who gave substantial assistance in supplying the data on which this report is based.

Respectfully submitted,

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Consulting Actuary

RLS/JDB/MCO/pap

**Public Employee Retirement System of Idaho****EXHIBIT 1: SUMMARY OF ACTUARIAL ASSUMPTIONS AND METHODS EFFECTIVE  
JULY 1, 2012**

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**1. Investment Return (Adopted July 1, 2012)**

The annual rate of investment return on the assets of the System is assumed to be 7.50% (including 0.50% for expenses) compounded annually.

**2. Actuarial Value of Assets (Adopted July 1, 1994)**

All assets are valued at market as of the valuation date.

**3. Actuarial Assumptions**

The actuarial assumptions and methods were adopted by the Board based upon recommendations from the retained actuary. The actuarial assumptions are based on periodic studies of the System's actual experience.

**4. Mortality (Adopted July 1, 2010)*****Contributing Members, Service Retirement Members, and Beneficiaries*****• Teachers**

*Males* RP-2000 Combined Table for Healthy Individuals for males, set back three years.

*Females* RP-2000 Combined Table for Healthy Individuals for females, set back three years.

**• Fire & Police**

*Males* RP-2000 Combined Table for Healthy Individuals for males, with no offset.

*Females* RP-2000 Combined Table for Healthy Individuals for females, set forward one year.

10% of Fire and Police active member deaths are assumed to be duty related. This assumption was adopted July 1, 2008.

**• General Employees and All Beneficiaries**

*Males* RP-2000 Combined Table for Healthy Individuals for males, with no offset.

*Females* RP-2000 Combined Table for Healthy Individuals for females, set back one year.

All mortality tables are adjusted with generational mortality adjustments using projection scale AA as shown in Table A-11B of the July 1, 2012 valuation report. The projection scale is applied from the year 2000 to the year in which the mortality assumption is being applied.

***Disabled Members***

For disabled members, the mortality rates used in the valuation are the rates from the RP-2000 table for disabled individuals for respective sexes, with a one-year setback for males and a two-year set forward for females.

All mortality tables are adjusted with generational mortality adjustments using projection scale AA as shown in Table A-11B of the July 1, 2011 valuation report. The projection scale is applied from the year 2000 to the year in which the mortality assumption is being applied.

**5. Service Retirement (Adopted July 1, 2012)**

Annual rates of retirement assumed to occur among persons eligible for a service retirement are illustrated in the following table:

Age	Fire & Police		General Employees			
	First Year Eligible	Thereafter	Male		Female	
			First Year Eligible	Thereafter	First Year Eligible	Thereafter
55	21%	18%	22%	10%	26%	18%
60	17	22	26	17	26	18
65	40	40	33	55	37	49
70	*	*	18	18	18	18

  

Age	Teachers			
	Male		Female	
	First Year Eligible	Thereafter	First Year Eligible	Thereafter
55	19%	5%	10%	10%
60	30	18	26	18
65	36	46	49	49
70	*	*	*	*

\* For all ages older than the age indicated, retirement is assumed to occur immediately.

**6. Early Retirement (Adopted July 1, 2012)**

Annual rates of retirement assumed to occur among persons eligible for a reduced early retirement benefit are illustrated in the following table:

Age	Fire & Police	General Employees		Teachers	
		Male	Female	Male	Female
50	5%	*	*	*	*
55	5	3%	3%	7%	6%
60		5	6	11	12

\* For all ages younger than the age indicated, withdrawal is assumed to occur (see Section 7).

**7. Other Terminations of Employment (Adopted July 1, 2012)**

Assumed annual rates of termination are illustrated below. Rates are based only on years of service.

Years of Service	Fire and Police	General Employees		Teachers	
		Male	Female	Male	Female
5	7.7%	10.9%	11.8%	6.3%	6.8%
10	4.6	5.6	6.7	3.3	3.6
15	2.7	3.8	4.3	2.1	2.0
20	1.8	2.6	3.1	1.4	1.4
25	1.5	1.8	2.5	1.2	1.2
30	1.5	1.5	2.5	1.2	1.2

**8. Disability Retirement (Adopted July 1, 2012)**

Annual rates assumed for disability retirement are illustrated in the following table:

Age	Fire & Police	General Employees		Teachers	
		Male	Female	Male	Female
25	.01%	.01%	.01%	.01%	.05%
35	.03	.03	.01	.02	.04
45	.10	.11	.10	.07	.07
55	.43	.38	.28	.27	.27

25% of Fire and Police active member disabilities are assumed to be duty related. This assumption was adopted July 1, 2009.

**9. Future Salaries (Adopted July 1, 2012)**

In general, the total annual rates at which salaries are assumed to increase include 3.75% per annum for increase in the general wage level of the membership plus increases due to promotions and longevity. The general wage level increases are due to inflation and increases in productivity. The total ultimate rates assumed are illustrated below.

Years of Service	Fire and Police	General Employees		Teachers	
		Male	Female	Male	Female
5	7.43%	6.24%	6.74%	7.12%	7.85%
10	5.77	5.31	5.67	6.03	6.24
15	5.00	4.68	4.77	4.99	4.68
20	4.53	4.42	4.42	4.27	4.27

**10. Vesting (Adopted July 1, 2012)**

The following table illustrates the assumed probability that vested terminating members will elect to receive deferred benefits instead of withdrawing accumulated contributions.

Age	Fire and Police	General Employees		Teachers	
		Male	Female	Male	Female
25	48%	51%	63%	75%	94%
35	53	69	70	76	84
45	70	76	74	82	85
55	--	--	--	--	--

**11. Growth in Membership (Adopted July 1, 2012)**

In general, the combined effects of stable active membership and salary levels are assumed to produce a 3.75% average annual expansion in the payroll of covered members.

**12. Interest on Employee Contributions (Adopted July 1, 2012)**

The credited interest rate on employee contributions is assumed to be 8.00%.

**13. Postretirement Benefit Increases (Cost of Living Adjustments)**

A nondiscretionary postretirement increase of 1% per year is assumed for the valuation. See Exhibit 3 for total discretionary and nondiscretionary increases granted by the Board for the past ten years.

**14. Actuarial Cost Method**

The entry age actuarial cost method is used as specified by Idaho law. The aggregate normal cost rate is based on separate rates developed for each valuation group. The normal cost rates used in this valuation were calculated based on all current active members, for each sex and type of employee in this valuation. The actuarial present values of projected benefits and of projected salaries for all active members were calculated. The ratio of the two is the aggregate normal cost rate. The aggregate rate remains unchanged between valuations, unless actuarial assumptions, benefits or contribution rates are changed. The current aggregate normal cost rate was adopted July 1, 2012.

The unfunded actuarial accrued liability (UAAL) created by this method, including gains and losses, is amortized as a level percentage of the System's projected payroll.

Commencing July 1, 2007, 1.49% of the payroll of higher education faculty covered by the Optional Retirement Program (ORP) is payable to PERSI until July 1, 2025. Commencing July 1, 1997, 3.83% of the payroll of community college and post-secondary vocational educational institutions covered by the ORP was payable to PERSI until July 1, 2011. The difference between the future ORP contributions and the actuarial accrued liability computed under the actuarial cost method is the portion of the actuarial accrued liability used to determine the UAAL, or funding reserve, for PERSI.

**15. Experience Studies**

The last experience study was completed in 2012 for the period July 1, 2007 through June 30, 2011 and reviewed all economic and demographic assumptions other than mortality. Mortality and all economic assumptions will be studied in 2014 for the period from July 1, 2009 through June 30, 2013. Assumptions were adopted as noted.

**16. Recent Changes**

At the June 2012 Board meeting, new demographic and economic assumptions were adopted.

At the December 2011 Board meeting, the scheduled contribution rate increases on July 1, 2012, July 1 2013, and July 1 2014, were all delayed one year.

Public Employee Retirement System of Idaho

**EXHIBIT 2: SCHEDULE OF ACTIVE MEMBER VALUATION DATA**

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Valuation Date July 1	Number	Annual Salaries *		
		Annual Valuation Payroll	Average Annual Pay	% Increase in Average Annual Pay
2003	62,385	\$2,063,615,000	\$33,079	1.3%
2004	63,385	2,124,040,000	33,510	1.3
2005	64,391	2,197,385,000	34,126	1.8
2006	64,762	2,294,317,000	35,427	3.8
2007	65,800	2,397,470,000	36,436	2.8
2008	66,765	2,540,568,000	38,052	4.4
2009	67,813	2,644,665,000	38,999	2.5
2010	67,020	2,622,461,000	39,130	0.3
2011	65,798	2,572,044,000	39,090	-0.1
2012	65,270	2,567,659,000	39,339	0.6

\* Actuarial valuation payroll is computed as the sum of the annualized salaries for all active members, and differs from the actual payroll shown in the financial section of the annual report.

**Public Employee Retirement System of Idaho**

**EXHIBIT 3: SCHEDULE OF RETIREE AND BENEFICIARY VALUATION DATA <sup>(1)</sup>**

Valuation Date July 1	Number			COLA Percentage Increases Granted Previous March 1
	Total	Added	Removed	
2003	24,991	1,790	817	1.0%
2004	26,043	1,875	823	2.2
2005	27,246	1,959	756	2.7% +100% Restoration
2006	28,438	2,073	881	3.6
2007	29,619	2,101	920	3.8
2008	30,912	2,160	867	2.0
2009	32,197	2,235	950	1.0
2010	33,625	2,335	907	-1.48% +2.48% Partial Restoration
2011	35,334	2,652	943	1.0
2012	37,150	2,769	953	1.0

Valuation Date July 1	Annual Benefits				
	Total Rolls End of Year	Added to Rolls <sup>(2)</sup>	Removed from Rolls	Average	% Increase in Average
2003	\$279,219,000	\$30,190,000	\$6,345,000	\$11,173	5.1%
2004	307,410,000	35,243,000	7,052,000	11,804	5.6
2005	343,077,000	42,022,000	6,355,000	12,592	6.7
2006	381,677,000	46,085,000	7,485,000	13,421	6.6
2007	422,196,000	49,182,000	8,663,000	14,254	6.2
2008	459,077,000	45,072,000	8,191,000	14,851	4.2
2009	491,946,000	42,698,000	9,829,000	15,279	2.9
2010	526,020,000	43,382,000	9,308,000	15,644	2.4
2011	567,933,000	51,647,000	9,734,000	16,073	2.7
2012	611,045,000	53,184,000	10,072,000	16,448	2.3

(1) Information regarding the number of retirees and beneficiaries added to, and removed from, the rolls was not used in the actuarial valuations.

(2) Includes postretirement increases.

**Public Employee Retirement System of Idaho**

**EXHIBIT 4: SCHEDULE OF FUNDING PROGRESS**  
(ALL DOLLAR AMOUNTS IN MILLIONS)

<b>Actuarial Valuation Date</b>	<b>Actuarial Value of Assets</b>	<b>Actuarial Accrued Liabilities (AAL) <sup>(1)</sup></b>	<b>Present Value of Future ORP Contributions</b>	<b>Unfunded Actuarial Accrued Liabilities (UAAL) <sup>(2)</sup></b>	<b>Funded Ratio <sup>(3)</sup></b>	<b>Covered Payroll <sup>(4)</sup></b>	<b>UAAL as a Percentage of Covered Payroll</b>
July 1, 2003	\$6,297.8	\$7,578.8	\$66.4	\$1,214.6	83.8%	\$2,057.7	59.0%
July 1, 2004	7,420.2	8,154.8	63.5	671.1	91.7	2,115.4	31.7
July 1, 2005	8,208.8	8,778.7	61.3	508.6	94.2	2,208.7	23.0
July 1, 2006	9,177.1	9,699.0	60.2	461.7	95.2	2,343.5	19.7
July 1, 2007	10,945.8	10,431.9	59.5	(573.4)	105.5	2,421.0	(23.7)
July 1, 2008	10,402.0	11,211.8	60.9	748.9	93.3	2,578.9	29.0
July 1, 2009	8,646.0	11,732.2	59.6	3,026.6	74.1	2,683.5	112.8
July 1, 2010	9,579.8	12,187.9	52.3	2,555.8	78.9	2,684.4	95.2
July 1, 2011	11,360.1	12,641.2	48.5	1,232.6	90.2	2,627.9	46.9
July 1, 2012	11,306.2	13,396.7	47.0	2,043.5	84.7	2,619.6	78.0

(1) Actuarial present value of benefits less actuarial present value of future normal costs based on entry age actuarial cost method.

(2) Actuarial accrued liabilities less actuarial value of assets and present value of future ORP contributions. Amounts reported in this table do not include the value of any discretionary COLA or Gain Sharing allocations granted after the valuation date. If negative, amount is referred to as a funding reserve.

(3) Funded Ratio is the ratio of the actuarial value of assets over the actuarial accrued liabilities less the present value of future ORP contributions.

(4) Covered Payroll includes compensation paid to all active employees on which contributions are calculated. Covered Payroll differs from the Active Member Valuation Payroll shown in Exhibit 2 which is an annualized compensation of only those members who were active on the actuarial valuation date.

**Public Employee Retirement System of Idaho**

**EXHIBIT 5: SOLVENCY TEST**  
(ALL DOLLAR AMOUNTS IN MILLIONS)

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liabilities For			Portion of Actuarial Accrued Liabilities Covered by Assets		
		Active Member Contributions (A)	Retirees and Beneficiaries (B)	Active Members (Employer Financed Portion) (C)	(A)	(B)	(C)
July 1, 2003	\$6,297.8	\$1,677.8	\$2,882.9	\$3,018.1	100	100.0%	57.6
July 1, 2004	7,420.2	1,717.7	3,198.1	3,239.0	100	100.0	77.3
July 1, 2005	8,208.8	1,875.1	3,606.7	3,296.9	100	100.0	82.7
July 1, 2006	9,177.1	2,142.5	4,088.9	3,467.6	100	100.0	84.9
July 1, 2007	10,945.8	2,335.6	4,582.9	3,513.4	100	100.0	100.0
July 1, 2008	10,402.0	2,642.0	5,022.9	3,546.9	100	100.0	77.2
July 1, 2009	8,646.0	2,867.7	5,396.2	3,468.3	100	100.0	11.0
July 1, 2010	9,579.8	2,813.7	5,820.0	3,554.2	100	100.0	26.6
July 1, 2011	11,360.1	2,838.9	6,284.8	3,517.5	100	100.0	63.6
July 1, 2012	11,306.2	3,114.9	6,925.0	3,356.8	100	100.0	37.7

**Public Employee Retirement System of Idaho**

**EXHIBIT 6: ANALYSIS OF ACTUARIAL GAINS OR LOSSES**  
(ALL DOLLAR AMOUNTS IN MILLIONS)

	Gain(Loss) for Period		
	2009-2010	2010-2011	2011-2012
<b>Investment Income</b>			
Investment income was greater (less) than expected.	\$ 392.9	\$ 1,212.2	\$ (669.0)
<b>Pay Increases</b>			
Pay increases were less (greater) than expected.	260.3	281.9	171.3
<b>Membership Growth</b>			
(Additional) liability for new members.	(11.8)	(13.0)	(8.1)
<b>Return to Employment</b>			
Less (more) reserves were required for terminated members returning to work.	(9.5)	(10.7)	(10.5)
<b>Death After Retirement</b>			
Retirees died younger (lived longer) than expected.	0.7	(5.8)	(9.2)
<b>Cost of Living Adjustment (COLA)</b>			
Different Automatic COLA than expected.	NA	NA	NA
<b>Other</b>			
Miscellaneous gains (and losses) resulting from other causes. <sup>(1)</sup>	<u>(28.6)</u>	<u>(37.8)</u>	<u>7.1</u>
<b>Total Gain (Loss) During the Period From Actuarial Experience</b>	\$ 604.0	\$ 1,426.8	\$ (518.4)
<b>Contribution Income</b>			
Actual contributions were greater (less) than the normal cost and interest on the Unfunded Actuarial Accrued Liability.	(130.5)	(92.8)	(31.5)
<b>Non-Recurring Items</b>			
Changes in actuarial assumptions caused a gain (loss) <sup>(2)</sup>	82.7	None	(255.0)
Changes in actuarial methods caused a gain (loss)	None	None	None
Changes in plan provisions caused a gain (loss) <sup>(3)</sup>	38.9	(4.7)	None
Delay of future contribution rate increases	<u>None</u>	<u>(6.1)</u>	<u>(6.0)</u>
<b>Composite Gain (Loss) During the Period</b>	\$ 595.1	\$ 1,323.2	\$ (810.9)

Note: Effects related to losses are shown in parentheses. Numerical results are expressed as a decrease (increase) in the actuarial accrued liability.

(1) Reflects losses on active and inactive member experience.

(2) For 2009-2010, this reflects changes made to the mortality and economic assumptions as described in the July 21, 2010 Investigation of Experience. For 2011-2012, this reflects changes made to the demographic and economic assumptions adopted according to the 2012 Active Member and Experience Study.

(3) For 2009-2010, this reflects scheduled rate increases. For 2010-2011, this reflects updates to the CA factors.

**Public Employee Retirement System of Idaho**

**EXHIBIT 7: SCHEDULE OF CONTRIBUTIONS FROM THE EMPLOYER AND ALL OTHER CONTRIBUTING ENTITIES (ALL DOLLAR AMOUNTS IN MILLIONS))**

<b>Fiscal Year Ending</b>	<b>Covered Employee Payroll <sup>(1)</sup></b>	<b>Actual PERSI Employer Contributions Dollar Amount <sup>(2)</sup></b>	<b>Actual ORP Contributions Dollar Amount</b>	<b>Total Actual Employer Contributions</b>	<b>Annual Required Contribution (ARC) <sup>(3)</sup></b>	<b>Percentage of ARC Dollars Contributed</b>
6/30/06	\$2,343.5	\$244.4	\$6.4	\$250.8	\$238.1	105%
6/30/07	2,421.0	252.8	6.7	259.5	235.4	110
6/30/08	2,578.9	269.2	4.1	273.3	251.4	109
6/30/09	2,683.5	280.2	4.4	284.6	232.0	123
6/30/10	2,684.4	280.2	4.7	284.9	260.3	109
6/30/11	2,627.9	274.3	4.8	279.1	326.5	85
6/30/12	2,619.6	273.5	3.7	277.2	327.9	84

(1) Computed as the dollar amount of the actual PERSI employer contribution made as a percentage of payroll divided by the Actual PERSI contribution rate expressed as a percentage of payroll.

(2) The actual PERSI employer contributions are expressed as a percentage of payroll. Employer contributions are made as a percentage of actual payroll in accordance with statute and the Board's Funding Policy. Thus, the actual employer contributions set by both statute and the Board's Funding Policy may differ from the computed ARC employer contribution rate for GASB disclosure purposes. Dollar amounts shown exclude additional receipts due to merger of retirement systems.

(3) For PERSI employers, the Annual Required Contribution (ARC) is equal to the normal cost rate plus a 25-year amortization of any Unfunded Actuarial Accrued Liability or minus a 25-year amortization of any Funding Reserve amount. The ARC determined as of the valuation date is applicable for employer fiscal years commencing October 1 of the calendar year following the valuation date. For Optional Retirement Plan (ORP) employers, the ARC is equal to 1.49% of salaries of university members in the ORP until 2025 and 3.83% of salaries of junior college members in the ORP until 2011.

**Public Employee Retirement System of Idaho**

**EXHIBIT 8: SCHEDULE OF CONTRIBUTIONS FROM THE EMPLOYER EXPRESSED AS A PERCENTAGE OF PAYROLL**

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<b>Fiscal Year Ending</b>	<b>Actual PERSI Employer Contribution % <sup>(1)</sup></b>	<b>Annual Required Contribution (ARC) % <sup>(2)</sup></b>	<b>Percentage of ARC Contributed</b>
6/30/06	10.43%	9.885%	105%
6/30/07	10.44	9.448	110
6/30/08	10.44	9.588	109
6/30/09	10.44	8.483	123
6/30/10	10.44	9.523	109
6/30/11	10.44	12.243	85
6/30/12	10.44	12.375	84

(1) *The actual PERSI employer contributions are expressed as a percentage of payroll. Employer contributions are made as a percentage of actual payroll in accordance with statute and the Board's Funding Policy. Thus, the actual employer contributions set by both statute and the Board's Funding Policy may differ from the computed ARC employer contribution rate for GASB disclosure purposes. Dollar amounts shown exclude additional receipts due to merger of retirement systems.*

(2) *For PERSI employers, the Annual Required Contribution (ARC) is equal to the normal cost rate plus a 25-year amortization of any Unfunded Actuarial Accrued Liability or minus a 25-year amortization of any Funding Reserve amount. The ARC determined as of the valuation date is assumed applicable for employers commencing October 1 of the calendar year following the valuation date. For Optional Retirement Plan (ORP) employers, the ARC is equal to 1.49% of salaries of university members in the ORP until 2025 and 3.83% of salaries of junior college members in the ORP until 2011.*

Public Employee Retirement System of Idaho

**EXHIBIT 9: PROVISIONS OF GOVERNING LAW**

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All actuarial calculations are based on our understanding of the statutes governing the Public Employee Retirement System of Idaho, as contained in Sections 59-1301 through 59-1399, inclusive, of the Idaho Code, with amendments effective through July 1, 2012. The benefit and contribution provisions of this law are summarized briefly below, along with corresponding references to the Idaho Code. This summary does not attempt to cover all the detailed provisions of the law. Only those benefits in effect through July 1, 2012 are considered in this valuation. The items in parentheses are the provisions applicable to firefighters and police officers

**Effective Date**

The effective date of the Retirement System was July 1, 1965.

**Member Contribution Rate**

The member contribution rate effective July 1, 2012 is 6.23% (7.69%) of salary. Increases in the contribution rates are scheduled for July 1, 2013, July 1, 2014, and July 1, 2015, as described in Section 5.

When the scheduled rate increases take effect, the member contribution rate will be fixed at 60% (72%) of the employer contribution rate. For firefighters and police officers, the 72% adjustment is applied after reducing the employer rate by 0.10% for the 2003 addition of a \$100,000 death benefit for fire and police members who die in the line of duty. After the 72% is applied, the resulting rate is increased by 0.04% for the lump sum duty disability benefit. Member contributions have been “picked up” on a pre-tax basis by the employer since June 30, 1983 (Sections 59-1331 and 59-1332).

**Employer Contribution Rate**

The employer contribution rate is set by the Retirement Board (Section 59-1322). Future scheduled rate increases at July 1, 2013, July 1, 2014, and July 1, 2015, are reflected in this valuation as described in Section 5 of the July 1, 2012 Actuarial Valuation report.

**Service Retirement Allowance**

***Eligibility***

Age 65 (60) with five years of service including six months of membership service (Section 59-1341).

**Service Retirement Allowance (continued)*****Amount of Allowance***

For each year of credited service, the annual service retirement allowance is 2.0% (2.3%) of the highest 42-month average salary (Section 59-1342).

***Minimum Benefit***

\$60 (\$72) annual allowance for each year of service. The dollar amounts increase after 1974 according to the rate of cost of living increases in retirement allowances (Section 59-1342).

***Maximum Benefit***

In no case may a member's regular retirement benefit exceed the highest three-year average salary of the member (Section 59-1342).

***Normal Form***

Straight life retirement allowance plus any death benefit (Section 59-1351).

***Optional Form***

Actuarial equivalent of the normal form under the options available, according to the mortality and interest basis adopted by the Board (Section 59-1351).

**Early Retirement Allowance*****Eligibility***

Age 55 (50) with five years of service, including six months of membership service (contributing members only) (Section 59-1345).

***Amount of Allowance***

Full accrued service retirement allowance if age plus service equals 90 (80); otherwise, the accrued service retirement allowance, reduced by 3% for each of the first five years by which the early retirement date precedes the date the member would be eligible to receive the full accrued benefit, and by 5.75% for each additional year (Section 59-1346).

**Vested Retirement Allowance*****Eligibility***

Former contributing members with five years of membership service are entitled to receive benefits after attaining age 55 (50) (Section 59-1345).

***Amount of Allowance***

Same as early retirement allowance (Section 59-1345).

**Disability Retirement Allowance*****Eligibility***

Five years of membership service. For a police officer or a firefighter hired after July 1, 1993 who is disabled from an occupational cause, there is no service requirement (Section 59-1352).

**Disability Retirement Allowance (continued)*****Amount of Allowance***

Projected service retirement allowance based on accrued service plus service projected to age 65 (60) (latter limited to excess of 30 years over accrued service) less any amount payable under workers' compensation law (Section 59-1353).

***Normal Form***

Temporary annuity to age 65 (60) plus any death benefit. Service retirement allowance becomes payable at age 65 (60) (Section 59-1354).

***Safety Member Lump Sum Duty Disability Benefit***

Fire and Police members who are disabled in the line of duty are eligible for a \$100,000 lump sum benefit, in addition to the annuity benefits discussed above (Section 59-1352A).

**Death Benefits*****After Retirement***

Under the normal form of the retirement allowance, the excess, if any, of the member's accumulated contributions with interest at retirement over all payments received. Otherwise, payable according to the option elected (Section 59-1361).

***Before Retirement***

A. An automatic joint and survivor option applied to the actuarial equivalent of the member's accrued service retirement allowance is paid to the surviving spouse of a member with at least five years of service who dies while:

- i. contributing;
- ii. not contributing, but eligible for benefits; or
- iii. retired for disability,

or

B. If a member with at least five years of service has no spouse, a lump sum payment is made equal to twice the accumulated contributions with interest (Section 59-1361).

or

C. If a member with at least five years of service has no spouse, a lump sum payment is made equal to twice the accumulated contributions with interest (Section 59-1361).

Fire and police members are entitled to an additional \$100,000 payment if death occurs in the line of duty. (Section 59-1361 A).

**Withdrawal Benefits**

Accumulated contributions with interest (Section 59-1358). The interest rate is determined by the Board (Section 59-1301(26)).

## **Postretirement Increases**

Postretirement benefit increases are based on changes in the Consumer Price Index. The measurement period for changes in the CPI-U is August to August. The COLA changes are implemented effective on the March 1 following the measurement period.

If the CPI-U increases by at least 1%, the COLA is at least 1%. If the CPI-U increases by more than 1%, an additional postretirement increase of up to 5% each year (but not more than the increase in the CPI-U) may be authorized by the Board, subject to the approval of the Legislature, if it finds that the System's assets are no less in value than its actuarial liabilities, including those created by the additional increase.

If the CPI-U increases by less than 1% or decreases, the COLA is automatic, based on the change in the CPI. If a negative COLA is applicable, the negative COLA cannot decrease benefits by more than 6%. Additionally, a negative COLA cannot decrease a member's benefit below the amount of the benefit at the initial benefit date.

If a COLA is implemented that is less than the increase in the CPI-U, members' benefits will not retain their full inflation-adjusted purchasing power. In such cases, the Board may implement a Restoration of Purchasing Power (ROPP) COLA at a later date to bring those members closer to 100% of inflation adjusted purchasing power. As with a discretionary COLA, a ROPP is subject to approval of the Legislature and requires that the System's assets are no less in value than its actuarial liabilities, including those created by the additional increase. (Section 59-1355).

## **Gain Sharing**

Beginning in 2000, under Section 59-1309, Idaho Code, the Board may allocate all or a portion of "extraordinary gains" to active and retired members and employers as Gain Sharing.

Extraordinary gains are defined as the excess, if any, at the close of the fiscal year of the Assets over Actuarial Accrued Liabilities plus an amount necessary to absorb a one standard deviation market event without increasing contribution rates, as determined by the Board. Under the Board's current investment policy, assets in excess of a 113% funded ratio are considered extraordinary gains. The Board has the authority to rescind the Gain Sharing up to the date of distribution.